

# **REPORT OF THE AUDITOR-GENERAL ON VETERINARY SERVICES DEVELOPMENT FUND FOR THE YEAR ENDED 30 JUNE 2017**

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## **REPORT ON THE FINANCIAL STATEMENTS**

### **Qualified Opinion**

I have audited the accompanying financial statements of Veterinary Services Development Fund set out on pages 6 to 16, which comprise the statement of financial position as at 30 June 2017, and the statement of financial performance, statement of changes in net assets, statement of cash flows and a statement of comparison of budget and actual amounts for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effect of the matters described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of Veterinary Services Development Fund as at 30 June 2017, and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the Public Finance Management Act, 2012.

In addition, as required by Article 229(6) of the Constitution, based on the procedures performed, I confirm that, nothing has come to my attention to cause me to believe that public money has not been applied lawfully and in an effective way.

### **Basis for Qualified Opinion**

#### **1. Unexplained Disproportionate Increase/Decrease in Expenditure**

The audit revealed a disproportionate increase/decrease under three items of expenditure compared to the previous year, as shown below:

| <b><u>Item of expenditure</u></b> | <b><u>2016/2017</u></b> | <b><u>2015/2016</u></b> | <b><u>Increase/(decrease)</u></b> | <b><u>%change</u></b> |
|-----------------------------------|-------------------------|-------------------------|-----------------------------------|-----------------------|
|                                   | Kshs.                   | Kshs.                   | Kshs.                             |                       |
| Employee costs                    | 689,113                 | 16,949,382              | (16,260,269)                      | 96%                   |
| Depreciation & Amortization       | 6,162,484               | 11,065,936              | (4,903,452)                       | 44%                   |
| General expenses                  | 49,670,221              | 34,154,623              | 15,515,598                        | 45%                   |

No reasons were given for these unusual movements in the expenditure. In addition, no supporting documentation has been provided for the disproportionate movements.

#### **2. Inaccuracy of the Financial Statements**

### **(i) Variance Between Miscellaneous Receipts and Supporting Schedule**

The total revenue of Kshs.47,885,109 for 2016/2017 shown in the statement of financial performance includes several individual receipts totalling Kshs.1,347,392 according to miscellaneous receipts which differs with the corresponding amounts of Kshs.882,150 shown in the supporting schedule.

No reconciliation or explanation has been provided for the difference of Kshs.465,242 between the two sets of records.

### **(ii) Reserves**

The statement of financial position reflects a balance of Kshs.79,192,576 under reserves as at 30 June 2017, which has not been supported by any documentation. The balance also differs with the nil balance shown against reserves in the statement of changes in net assets.

No explanations or reconciliations have been provided for these differences and consequently the accuracy of the reserves balance cannot be confirmed.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Veterinary Services Development Fund in accordance with ISSAI 30 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of financial statements. Except for the matters described in the Basis for Qualified Opinion and Other Matter sections of my report, I have determined that there are no Key Audit Matters to communicate in my report.

### **Other Matter**

#### **Underperformance of Budget**

An analysis of the statement of comparison of budget and actual amounts for the year ended 30 June 2017 shown under Section XI of the financial statements, together with the statement of financial performance shows that although the Fund had an approved and final revenue budget of Kshs.100,000,000, it only to raise a total of Kshs.47,885,109 (about 48%). Similarly, although the Fund had an approved and final expenditure budget of Kshs.100,000,000, it only managed to absorb/utilize a total of Kshs.57,089,898 (about 57%). The underperformance of the budget implies that targets and service delivery were not achieved.

## **Responsibilities of Management and those Charged with Governance for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Fund's ability to sustain services, disclosing, as applicable, matters related to sustainability of services and using the going concern basis of accounting unless the management either intends to cease operations, or have no realistic alternative but to do so.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

Those charged with governance are responsible for overseeing the Fund's financial reporting process.

## **Auditor-General's Responsibilities for the Audit of the Financial Statements**

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution of Kenya. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

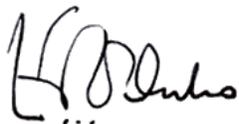
As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances and for the purpose of providing assurance on the effectiveness of the Fund's internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the management.
- Conclude on the appropriateness of the management's use of the going concern basis of accounting and based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Fund's ability to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Fund to cease sustaining its services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Fund to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide management with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.



**FCPA Edward R. O. Ouko, CBS**  
**AUDITOR-GENERAL**

**Nairobi**

**10 May 2018**