

# **REPORT OF THE AUDITOR-GENERAL ON NATIONAL GOVERNMENT CONSTITUENCIES DEVELOPMENT FUND - ALDAI CONSTITUENCY FOR THE YEAR ENDED 30 JUNE, 2019**

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## **REPORT ON THE FINANCIAL STATEMENTS**

### **Qualified Opinion**

I have audited the accompanying financial statements of National Government Constituencies Development Fund - Aldai Constituency set out on pages 8 to 35, which comprise of the statement of assets and liabilities as at 30 June, 2019, statement of receipts and payments, statement of cash flows and the summary statement of appropriation - recurrent and development combined for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effects of the matter described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of the National Government Constituencies Development Fund - Aldai Constituency as at 30 June, 2019, and of its financial performance and its cash flows for the year then ended, in accordance with the International Public Sector Accounting Standards (Cash Basis) and comply with the National Government Constituencies Development Fund Act, 2015 and the Public Finance Management Act, 2012.

### **Basis for Qualified Opinion**

#### **1. Inaccuracy in Cash and Cash Equivalent**

The statement of assets and liabilities reflects cash and cash equivalents amount of Kshs.2,167,264 whereas Note 10A reflects an amount of Kshs.11,840,006 resulting to an unreconciled variance amounting to Kshs.9,672,742.

Consequently, the accuracy, completeness and validity of cash and cash equivalent totalling to Kshs.2,167,264 as at 30 June, 2019 could not be confirmed.

#### **2. Inaccuracies in Notes to the Financial Statements**

Note 15.2 to the financial statements reflects pending staff payables totalling to Kshs.616,313 whereas Annex 2 reflects a nil balance. Further, Note 15.4 to the financial statements reflects PMC account balances totalling to Kshs.9,589,455 whereas the supporting Annex 5 reflects an amount of Kshs.12,313,213 resulting to an unreconciled variance of Kshs.2,723,758.

The errors were not corrected.

Consequently, the accuracy, completeness and validity of balances reflected in Note 15.2 and Note 15.4 to the financial statements as at 30 June, 2019 could not be confirmed.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the National Government Constituencies Development Fund - Aldai Constituency Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

## **Key Audit Matters**

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

## **Other Matter**

### **1. Budgetary Control and Performance**

The summary statement of appropriation - recurrent and development combined reflects final receipts budget and actual on comparable basis of Kshs.164,218,524 and Kshs.103,177,648 respectively, resulting to an under-funding of Kshs.61,040,876 or 37% of the budget. Similarly, the statement reflects final expenditure budget and actual on comparable basis of Kshs.164,218,524 and Kshs.101,010,384 respectively, resulting to an under expenditure of Kshs.63,208,140 or 38% of the budget.

The underfunding and underperformance affected the planned activities and may have impacted negatively on service delivery to the public.

### **2. Unresolved Prior Year Matters**

In the audit report of the previous year, several issues were raised. However, the Management has not resolved the issues or given any explanation for failure to adhere to the provisions of the Public Sector Accounting Standards Board templates and The National Treasury's Circular Ref: PSASB/1/12 Vol.1(44) of 25 June, 2019.

## **REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES**

### **Conclusion**

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the matters described in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources section of my report, I confirm that, nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

### **Basis for Conclusion**

#### **1. Delay in Project Implementation**

During the year under review, an amount totalling to Kshs.53,292,053 was allocated to sixty-three (63) projects which were at various stages of completion. As per the Project Implementation Status Report, twenty-eight (28) projects with an allocation amount of Kshs.5,600,000 have been completed, eight (8) projects were new, twenty-four (24) were ongoing and three (3) projects were not started.

In the circumstances, I am unable to confirm whether the public will obtain value for money from the delayed projects.

## **2. Unsatisfactory Implementation of Projects**

Physical verification of sixteen (16) projects revealed various unsatisfactory issues for each project as detailed in **Appendix I**.

Consequently, the public did not benefit from the projects which were not fully implemented.

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## **REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE**

### **Conclusion**

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and overall governance were not effective.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal control, risk management and overall governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

### **Responsibilities of Management and those Charged with Governance**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Cash Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material

misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and overall governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue to sustain its services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to terminate the Fund or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with Governance are responsible for overseeing the financial reporting process, reviewing the effectiveness of how the Fund monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to overall governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

### **Auditor-General's Responsibilities for the Audit**

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229 (7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal control in order to give an assurance on the effectiveness

of internal controls, risk management and overall governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the applicable basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Fund's ability to continue to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Fund to cease to continue to sustain its services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Fund to express an opinion on the financial statements.

- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.



**CPA Nancy Gathungu, CBS**  
**AUDITOR-GENERAL**

**Nairobi**

**07 October, 2021**

**Appendix I: Unsatisfactory Implementation of Projects**

No.	Payee	Amount (Kshs.)	Observations
1	Dr. Sally Kosgei Secondary School	3,650,000	<ul style="list-style-type: none"> <li>• Floor and wall had cracks</li> <li>• The roof was leaking</li> <li>• Walls were painted with undercoat only</li> <li>• Keying of external walls was not neatly recessed</li> </ul>

			<ul style="list-style-type: none"> <li>No certificate of completion</li> <li>No evidence of professional supervision of works by the relevant department.</li> </ul>
2	Kapkoi Primary School	400,000	<ul style="list-style-type: none"> <li>Floor and wall had cracks</li> <li>Gradient of the floor was not even and slanted backwards therefore retaining water</li> <li>There were broken window glasses</li> <li>There were no window panes</li> <li>Poor paint works and</li> <li>Overall poor workmanship.</li> </ul>
3	Mogomben Primary School	1,000,000	<ul style="list-style-type: none"> <li>Funding of a Secondary School</li> <li>Land purchased of 1.2 acres had no title deed</li> </ul>
4	Samitui Primary School	500,000	Sub-standard painting, Roofing not painted
5	Kimaren Girls Secondary School	3,200,000	<ul style="list-style-type: none"> <li>Project did not exist</li> </ul>
6	Kiplengwai Primary School	1,200,000	Purchase of land for the school but no title and no evidence of survey beacons
7	Aldai Boys	4,000,000	<ul style="list-style-type: none"> <li>Inequality in resource allocation whereby all classrooms of two streams up to form four are built although the school is currently at form one level.</li> </ul>
8	Ndurio Primary School	1,000,000	Construction of dining hall-slab, walling and roofing done Project ongoing
9	Chepkongony Secondary School	3,000,000	No PVC gutters Undercoat paint only No electricity sockets No certificate of completion.
10	ACK St. Peters Chepkongony Primary School	1,000,000	The project is co-funded with no clear description of CDF phase of the project
11	Kipsartuk Primary School	600,000	Classes had cracked walls and floors
12	Kaptumek Primary School	950,000	Single panel doors instead of double panel doors as per bill of quantities
13	Lebelen Primary School	600,000	Complete and in use
14	Mogoiywo Primary School	400,000	Poor paint works No authority was provided to convert to roofing
<b>No.</b>	<b>Payee</b>	<b>Amount (Kshs.)</b>	<b>Observations</b>
15	Aldai Girls Secondary School	950,000	Bore hole complete and in use but there is no pump house to secure the pump and the panel
16	Koitabut Secondary School	2,800,000	School bus purchased but there was no log book
	<b>Total</b>	<b>25,250,000</b>	

