

REPORT OF THE AUDITOR-GENERAL ON NATIONAL GOVERNMENT CONSTITUENCIES DEVELOPMENT FUND - TURKANA WEST CONSTITUENCY FOR THE YEAR ENDED 30 JUNE, 2020

REPORT ON THE FINANCIAL STATEMENTS

Qualified Opinion

I have audited the accompanying financial statements of National Government Constituencies Development Fund - Turkana West Constituency set out on pages 1 to 35, which comprise of the statement of assets and liabilities as at 30 June, 2020, statement of receipts and payments, statement of cash flows and the summary statement of appropriation - recurrent and development combined for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effects of the matter described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of the National Government Constituencies Development Fund - Turkana West Constituency as at 30 June, 2020, and of its financial performance and its cash flows for the year then ended, in accordance with the International Public Sector Accounting Standards (Cash Basis) and comply with the National Government Constituencies Development Fund Act, 2015 and the Public Finance Management Act, 2012.

Basis for Qualified Opinion

1. Inaccuracies in Bank Balances

As disclosed in Note 10A to the financial statements, the statement of assets and liabilities reflects bank balances totalling to Kshs.25,394,735. Review of the bank reconciliation statement for the month of June, 2020 indicated unrepresented cheques amounting to Kshs.5,078,123 out of which cheques amounting to Kshs.3,241,976 were stale as at 30 June, 2020. However, the cheques had not been reversed in the cashbook. In addition, the bank reconciliation statement included receipts in the bank statements totalling to Kshs.66,000 not yet recorded in the cash book. No reason was provided for not updating the cash book before reconciliation.

Consequently, the accuracy, completeness and validity of bank balances totalling to Kshs.25,394,735, reflected in the statement of assets and liabilities as at 30 June, 2020 could not be confirmed.

2. Unsupported Committee Allowances

As disclosed in Note 5 to the financial statements, the statement of receipts and payments reflects use of goods and services totalling to Kshs.7,671,482. The balance includes committee allowances and other committee expenses totalling to Kshs.3,272,530. However, schedule of meetings which were held during the year, approved by the constituency committee, and notices of meetings were not provided.

Consequently, the accuracy, completeness and validity of the includes committee allowances and other committee expenses totalling to Kshs.3,272,530 for the year ended 30 June, 2020 could not be confirmed.

3. Unsupported Transfers to Other Government Units

As disclosed in Note 6 to the financial statements, the statement of receipts and payments reflects transfers to other Government Units totalling to Kshs.68,013,037 relating to funds disbursed to various Project Management Committees. However, expenditure returns and reports and acknowledgement letters from institutions that received the funds were not provided.

Consequently, the accuracy, completeness and validity of transfer to other Government Units totalling to Kshs.68,013,037 reflected in the statement of receipts and payments for the year ended 30 June, 2020 could not be confirmed.

4. Unsupported Bursary Disbursements

As disclosed in Note 7 to the financial statements, the statement of receipts and payments reflects other grants and transfers totalling to Kshs.23,939,145 which include bursary disbursement to secondary schools and tertiary institutions totalling to Kshs.17,171,985. However, documentary evidence confirming acknowledgement of receipt of funds by the various schools and minutes of the Bursary Sub-committee were not provided.

Consequently, the accuracy, completeness and validity of bursaries totalling to Kshs.17,171,985 for the year ended 30 June, 2020 could not be confirmed.

5. Unsupported Committee Account Balances

Note 17.4 to the financial statements reflects Project Management Committee account balances totalling to Kshs.25,167,621. However, cashbooks, bank statements and bank reconciliation statements were not provided. In addition, account balance for an amount of Kshs.2,600,000 disbursed on 19 May, 2020 to St. Cosmas Napoongoit Primary School for construction of two (2) classrooms to completion was excluded from the Committee account balances.

Consequently, the accuracy, completeness and validity of the Project Management Committee account balances totalling to Kshs.25,167,621 as at 30 June, 2020 could not be confirmed.

6. Inaccuracies in the Summary of Fixed Assets Register

Annex 4 to the financial statements reflects summary of fixed assets register totalling to Kshs.18,754,680. However, equipment such as computers and printers were not included in the summary of fixed assets and the assets register did not disclose purchase date and costs of each class of the assets.

In the circumstance, the accuracy, completeness and validity of the fixed assets totalling to Kshs.18,754,680 as at 30 June, 2020 could not be confirmed.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the National Government Constituencies Development Fund - Turkana West Constituency Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

Key Audit Matters

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

Other Matter

1. Budgetary Control and Performance

The summary statement of appropriation - recurrent and development combined reflects final receipts budget and actual on comparable basis totalling to Kshs.193,408,599 and Kshs.124,040,876 respectively, resulting to an underfunding amounting to Kshs.69,367,724 or 36% of the budget. Similarly, the statement reflects final expenditure budget and actual on comparable basis totalling to Kshs.193,408,599 and Kshs.101,280,202 respectively, resulting to an under expenditure amounting to Kshs.92,128,397 or 48% of the budget.

The underfunding and underperformance affected the planned activities and may have impacted negatively on service delivery to the public.

2. Unresolved Prior Year Matters

In the audit report of the previous year, several issues were raised. However, the Management has not resolved the issues or given any explanation for failure to adhere to the provisions of the Public Sector Accounting Standards Board templates and The National Treasury and Planning Circular reference No. AG.4/16/3 Vol.1(9) dated 24 June, 2020.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the matters described in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources section of my report, I confirm that, nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

1. Delay in Project Implementation

Project Implementation Status Report indicated that an amount of Kshs.134,519,637 was allocated to fifty-three (53) projects out of which a total of Kshs.68,813,037 had been disbursed to thirty (30) projects as at 30 June, 2020. Out of these, twenty-three (23) projects which received an amount of Kshs.50,713,037 were complete, seven (7) projects which received an amount of Kshs.18,100,000 were ongoing while the remaining twenty three (23) projects with an allocation total of Kshs.65,706,600 had not started.

In the circumstances, I am unable to confirm whether the public will obtain value for money for the delayed implementation of projects for the year ended 30 June, 2020.

2. Unsatisfactory Implementation of Projects

During the audit exercise, seventeen (17) projects with a budget allocation and disbursements amounting to Kshs.43,280,037 were physically verified. Several unsatisfactory observations were made on seven (7) projects with a disbursement totalling to 18,900,000 as summarized in **Appendix I**.

In the circumstances, I am unable to confirm whether the public will obtain value for money for the above unsatisfactory implemented projects with an allocation totalling to Kshs.18,900,000.

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, except for the matters described in the Basis for Qualified Opinion

section of my report, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and overall governance were not effective.

Basis for Conclusion

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal control, risk management and overall governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Cash Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and overall governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue to sustain its services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to terminate the Fund or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with Governance are responsible for overseeing the financial reporting process, reviewing the effectiveness of how the Fund monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to overall governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with

Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal control in order to give an assurance on the effectiveness of internal controls, risk management and overall governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.

- Conclude on the appropriateness of the Management’s use of the applicable basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Fund’s ability to continue to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor’s report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Fund to cease to continue to sustain its services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Fund to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.

CPA Nancy Gathungu, CBS
AUDITOR-GENERAL

Nairobi

22 December, 2021

Appendix I: Unsatisfactory Implemented Projects

No.	Project Name	Project Activity	Allocation (Kshs.)	Disbursed Amount (Kshs.)	Observation
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1	Tarach Secondary School	Completion of 300 capacity dining hall; roofing, plastering, fixing of windows, doors, painting and branding	3,400,000	3,400,000	-Roofing had been done but the heap on the roof had not been covered. -Plastering, fixing of windows, doors, painting and branding had not been done. -No reason was provided for delay in completion of the project despite funds being disbursed in May 2020.
2	Nakoyo Primary School	Construction of two (2) classrooms Kshs.2,400,000 & 50 desks (Kshs.200,000)	2,600,000	2,600,000	-The colour of the iron sheets used were not of the same shade of maroon.
3	Lokudule Primary School	Construction of two (2) classrooms at a total of Kshs.2,400,000 and 50 desks at a total of Kshs.200,000	2,600,000	2,600,000	-The classrooms were complete and but not in use. -The 50 desks had also been delivered. Some of the desks were lying idle in one of the classrooms. This was explained to have been caused by low enrolment in the school. -The desks and classroom may therefore not have been a priority for consideration for funding by the NGCDF.
No.	Project Name	Project Activity	Allocation (Kshs.)	Disbursed Amount (Kshs.)	Observation

4	St. Cosmas Napopongoit Primary School	Construction of two (2) classrooms to completion at a total of Kshs.2,400,000 and purchase of 50 desks at a total of Kshs.200,000	2,600,000	2,600,000	-The classrooms were complete and but not in use. -Fifty (50) desks had not been delivered and no reason was provided.
5	Lokichoggio Mixed Primary School	Supply of 500 desks	2,500,000	2,500,000	-Three hundred (300) desks were lying idle at the school's dining hall putting into question the need for the desks.
7	Lokwanya Primary School	Fencing of a 950 meters school compound using Chain link and metallic angle line posts to completion at Kshs.2,200,000 and purchase and installation of a steel gate at Kshs.300,000	2,500,000	2,500,000	-The steel gate and the chain link had been installed. The concrete had not been completed in all sections. Further, the chain link and barbed wire at the gate had been cut.
	Total		18,900,000	18,900,000	



CPA Nancy Gathungu, CBS

AUDITOR-GENERAL

Nairobi